

Annual Action Plan 2015 Community Development Block Grant



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Fifth Program Year Action Plan

The CPMP Annual Action Plan includes the [SF 424](#) and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

The City of Lincoln Park receives Community Development Block Grant (CDBG) program funds as a direct entitlement from the U.S. Department of Housing and Urban Development (HUD) Office of Community Planning and Development (CPD) for eligible projects and activities. This document represents the fifth program year developed in accordance with the Lincoln Park 2011-2015 CDBG Consolidated Plan. This Annual Action Plan describes the projects and activities to be undertaken during Fiscal Year 2015 which begins July 1, 2015 and ends June 30, 2016. The projects and activities presented in this plan are intended to ensure that Lincoln Park remains a viable urban community by providing all residents, but primarily those with low and moderate incomes, with decent housing, a suitable living environment and expanded economic opportunities. The plan is consistent with the goals and objectives established to meet the City's housing and community development needs as identified in the Lincoln Park Five-Year CDBG Consolidated Plan.

Activities to be undertaken during Program Year 2015-16 are based on a CDBG entitlement allocation from HUD in the amount of \$691,333 and anticipated program income in the amount of \$25,000.

For the coming year, the City intends to use \$103,700 of its allocation for the provision of Public Service Activities. Of these funds \$49,700 will subsidize various agencies in the provision of programs that provide assistance to the City's low and low-moderate income households. In addition the City plans to utilize \$54,000 of Public Service funds to beef-up Code Enforcement as part of a goal to protect property values and to arrest neighborhood decline in the City's low and low-moderate income block groups. In conjunction with its stepped up Code Enforcement effort the City will make available \$75,000 for low interest and no interest Residential Rehabilitation Loans to address properties with lead paint, code violations, health and safety issues, as well as rehabilitation efforts that improve the overall appearance of the property and thus the neighborhood. Qualified home

owners residing in low to low-mod income neighborhoods, as well as homeowners referred by Code Enforcement Officers, shall receive a preference for these loans. To rid the low and low-mod income neighborhoods of the most blighted properties, the City will fund its Demolition of Dangerous Buildings Program with \$20,000.

The city's greatest need and therefore its highest funding priority in the amount of \$379,367 will be used for Public Facility and Infrastructure Improvements in the low to low-moderate income areas of the city. Lastly, the city will fund Administrative Activities with \$138,266. The selected activities and corresponding projects were derived through the city's public participation process consistent with HUD requirements. As outlined below in Table 1, all of these activities will improve the availability and accessibility of housing and services for low/moderate income persons, improve the affordability of housing and services or enhance the sustainability of neighborhoods.

TABLE 1: FY 2015-16 CDBG PROGRAM FUNDING ALLOCATIONS AND PERFORMANCE MEASURES				
CDBG ALLOCATION:		\$691,333		
ANTICIPATED PROGRAM INCOME:		\$ 25,000		
TOTAL CDBG FUNDING AVAILABLE FOR FY 2014:		\$716,333		
ACTIVITIES & PROJECTS	OBJECTIVE /OUTCOME	PROPOSED NUMBER TO BE SERVED	FUNDING FROM CDBG	FUNDING FROM PROGRAM INCOME
ACTIVITY-ADMINISTRATIVE SERVICES			\$ 138,266	
General Administration & Planning	SL-1	NA	\$ 138,266	
ACTIVITY-PUBLIC SERVICES			\$103,700	
Code Enforcement	SL-3	9,530 persons	\$ 54,000	
Community Policing Program	SL-3	9,530 persons	\$ 10,000	
The Guidance Center	SL-1	700 persons	\$ 2,500	
First Step Domestic Violence Program	SL-1	300 persons	\$ 5,000	
The Senior Alliance	SL-2	1,000 seniors	\$ 3,201	
Senior Center Services	SL-1	700 seniors	\$ 28,999	
ACTIVITY-PUBLIC FACILITY & INFRASTRUCTURE IMPROVEMENTS			\$ 538,646	
Streets and Utilities	SL-3	1 project	\$ 329,367	
Parks and Recreation Facilities	SL-3	2 projects	\$ 30,000	
Fire Department Equipment	SL-3	1 project	\$ 20,000	
ACTIVITY-CLEARANCE & DEMOLITION			\$ 20,000	
Demolition of Dangerous Buildings	SL-3	2 structures	\$ 20,000	
ACTIVITY-HOUSING			\$ 50,000 \$ 25,000	
Home Rehab Revolving Loan Fund	DH-2	4 households	\$ 50,000	\$ 25,000

TABLE 2: GUIDE TO OBJECTIVES AND OUTCOME STATEMENTS			
OUTCOME CATEGORIES	OBJECTIVE CATEGORIES		
	Suitable Living Environment	Decent Housing	Economic Opportunity
Availability/Accessibility	SL-1	DH-1	EQ-1
Affordability	SL-2	DH-2	EQ-2
Sustainability	SL-3	DH-3	EQ-3

ADMINISTRATIVE SERVICES

General Administration and Planning Services are provided by the Lincoln Park Office of Community Planning and Development (CPD) located at 3240 Ferris Street in Lincoln Park. This department is responsible for the overall management, coordination, monitoring and evaluation of the Community Development Block Grant Program. HUD restricts planning and administrative services to no more than 20% of the City’s Annual CDBG expenditures, plus program income. In compliance, the City has budgeted \$138,266 for this activity.

PUBLIC SERVICE PROJECTS

Code Enforcement activities have been allocated \$54,000. These funds will be used to increase code enforcement efforts in the low to low-moderate income neighborhoods of the city. Many of these neighborhoods contain the city’s oldest housing stock; much of it in disrepair. These same neighborhoods suffer from high rates of vacancy and a disproportional number of rental properties. In an all-out effort to combat further neighborhood decline the city will coordinate funding for residential rehabilitation, demolition, community policing and infrastructure improvements in these areas.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Sustain and improve the condition of low-mod income neighborhoods suffering from blight and deterioration.

Performance Indicator: 9,530 = Number of low-income persons living in the targeted neighborhoods that benefit from the provision of services.

The **Community Policing Program** has been allocated \$10,000 to fund a portion of the salary and fringe benefits for a Community Policing officer to meet with and

oversee the activities of the Neighborhood Watch Program and the Citizens Patrol Watch (CPW). These activities reach out to the entire community, with an emphasis in the low-income neighborhoods, in an effort to increase crime awareness and to enhance the relationship between police and residents. As part of the City's overarching goal to stem neighborhood decline; volunteer members of the CPW and Neighborhood Watch Program will take an active role in reporting problems to the Code Enforcement Officer. Funds for Community Policing may also be used to purchase Neighborhood Watch street signs, window decals, office supplies and equipment, as well as, promotional and instructional materials.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Support programs and services that enhance Crime Awareness and the Public Safety Capabilities in the low-income areas of the community.

Performance Indicator: 9,530 = Number of low-income persons living in the targeted neighborhoods that benefit from the provision of services.

The Guidance Center will have a budget of \$2,500 in CDBG funds to help defray activity operating expenses of the sub-recipient throughout the fiscal year. The Guidance Center Administrative Office located at 15601 Northline Road in Southgate maintains several branch locations throughout Downriver, including two sites in Lincoln Park. The Guidance Center, Lincoln Park branch located at 26300 Outer Drive, offers services for infants, children, adolescents and families. Outpatient mental health and substance abuse treatment is provided along with in-home services providing intensive outreach services. An Assertive Community Treatment program provides services to children with severe and persistent mental illness and to their families who require intensive community based services. The Guidance Center also operates a Community Resource Center and a Head Start Program at 3220 Electric Street in Lincoln Park.

Performance Measures

Objective/Outcome: Improve the Availability/Accessibility of a Suitable Living Environment.

Specific Annual Objective: Improve the availability and accessibility of programs that enhance the mental well-being and overall quality of life of children and adults with special needs.

Performance Indicator: 700 = Number of eligible persons receiving services.

The **First Step Domestic Violence Program** has been budgeted \$5,000. This program works with women and children who are victims of domestic violence

providing a comprehensive list of services that includes shelter, counseling, crisis response, food, clothing and medical assistance. These activities serve abused children and battered spouses who are presumptively low to low-moderate income under HUD guidelines governing the CDBG Program and it is therefore justified as a limited clientele type program. The Program operates a Community Response Center located at 1394 Cleophus Street in Lincoln Park, as well as in the city of Taylor, with a business office located in Plymouth, Michigan.

Performance Measures

Objective/Outcome: Improve the Availability/Accessibility of a Suitable Living Environment.

Specific Annual Objective: Provide emergency assistance to victims of domestic and sexual violence.

Performance Indicator: 300 = Number of eligible persons receiving services.

The Senior Alliance will have a budget of \$3,201 in CDBG funds to help defray activity operating expenses of the sub-recipient throughout the fiscal year. The Senior Alliance is a state-designated Area Agency on Aging. The Senior Alliance offices are located in Wayne, Michigan but they operate on a city-wide basis in Lincoln Park. This program works with senior age citizens who are presumptively low to low-moderate income under HUD guidelines governing the CDBG Program and it is therefore justified as a limited clientele type program.

Performance Measures

Objective/Outcome: Improve the Affordability of a Suitable Living Environment.

Specific Annual Objective: Provide affordable services that promote the independent living of senior citizens.

Performance Indicator: 1,000 = Number of senior citizens receiving services.

Senior Center Services at the Lincoln Park Senior Center located at 3250 Ferris Street shall receive a CDBG allocation of \$28,999. A portion of these funds will be used to pay the salary and fringe benefits of the city employee assigned to the Senior Center. This employee will coordinate activities and services for senior age citizens who are presumptively low to low-moderate income under HUD guidelines governing the CDBG Program and it is therefore justified as a limited clientele type program. The remainder of these funds will be used for new tables, chairs and other equipment and supplies necessary in the provision of services to the elderly.

Performance Measures

Objective/Outcome: Improve the Availability/Accessibility of a Suitable

Living Environment.

Specific Annual Objective: Improve availability and accessibility of programs that maintain and enhance the quality of life for the elderly and special needs populations.

Performance Indicator: 700 = Number of senior aged residents receiving services.

PUBLIC FACILITY & INFRASTRUCTURE IMPROVEMENTS

Streets and Utilities will be the primary focus of the CDBG Program this year with \$329,367 being allocated from the 2015-2016 Budget. Typically, these funds are used to improve roads, the water distribution system and storm water and sanitary sewer collection systems. Street section repairs may involve removal and replacement of concrete or asphalt roadway. Water and Sewer Utility improvements may include rebuilding storm water catch basins and sanitary manholes, replacing water valves, pumps and water mains and renovating sections of storm and sanitary sewers. All of these projects will take place in the low to low-moderate income census tracts and block groups of the community. These projects may be carried out by the City DPS personnel and/or outside private contractors. The City intends to spend these funds on the improvements listed below. These improvements will be accomplished until the allocated funds have been exhausted and therefore not all of the improvements may be accomplished. If sufficient funds remain after accomplishing these renovations, the City will use all remaining funds for similar projects referred to above in the low to low-moderate income areas of the community.

Street Improvements – The City anticipates using these funds to pay for concrete and/or asphalt sectional work in Block Groups 26163577500-01 and 26163577600-03. The City will focus on rebuilding the street intersections along Washington Avenue from Southfield Road to Lincoln Avenue. After rebuilding the intersections, any remaining funds will be used to replace concrete sections of Washington Avenue and other streets in the area.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Sustain and improve the condition of public infrastructure.

Performance Indicator: 1 = Number of infrastructure projects completed.

Parks and Recreation Facility Improvements will receive \$30,000 in CDBG funding for this year. These funds will be used to make direct improvements to the

community's park system. Additionally, the city may leverage these funds to pursue various recreational grant funding opportunities. Projects in this category will take place in the low to low-moderate income census tracts and block groups of the community. The City intends to spend these funds on the improvements listed below; however, these priorities may change if the city's pursuit of additional grant funding is successful. These improvements will be accomplished, in no particular order, until the allocated funds have been exhausted and therefore not all of the improvements may be accomplished. If sufficient funds remain after accomplishing these renovations, the City will use all remaining funds for park improvements in the low to low-moderate income areas of the community.

These funds will be used to make improvements at the Senior Center that include new wall covering, vinyl floor tile and repairs to exterior walls. Furthermore, these funds will be used to replace fencing in the park system throughout the low-mod income block group tracts of the city. Much of this fencing was installed in the early 1960's, is over fifty years old and has decayed over the years to the point that it must be replaced; in some cases the fencing has become a safety concern.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Sustain and improve the condition of public parks and facilities.

Performance Indicator: 2 = Number of park projects completed.

Fire Department Equipment will receive \$20,000 of new CDBG funding for the acquisition of a new vehicle to be used by the Fire Inspector. This inspection vehicle will be primarily used in the low and low-mod income neighborhoods in conjunction with the City's stepped-up Code Enforcement Program. With proper inspection and enforcement of the Fire Code the City intends to eliminate potential safety hazards that will improve the overall safety, livability and quality of Lincoln Park's housing stock and neighborhoods.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Sustain and/or enhance the fire safety and rescue services of the community.

Performance Indicator: 1 = Number of projects completed.

CLEARANCE AND DEMOLITION

Demolition of Dangerous Buildings has been allocated CDBG funding in the amount of \$20,000 for this year. These funds will be used to demolish blighted vacant or abandoned buildings that are feasibly beyond repair and pose a threat to public health and safety. Citywide, close to 100 dangerous or blighted structures have been identified by the Building Department. Structures ordered demolished will take place in the low to low-moderate income census tracts and block groups of the community. In addition to removing the immediate threat to public health and safety, the city believes that the removal of these structures will have a long-term benefit of arresting neighborhood decline, thereby benefiting all area residents.

Performance Measures

Objective/Outcome: Improve the Sustainability of a Suitable Living Environment.

Specific Annual Objective: Sustain and improve the condition of low-mod income neighborhoods.

Performance Indicator: 2 = Number of structures demolished.

HOUSING

The **Home Rehabilitation Loan Program** will receive \$50,000 of new CDBG funding and anticipates generating another \$25,000 in program income through the repayment of loans for a total estimated budget this fiscal year of \$75,000. The Home Rehabilitation Revolving Loan Fund provides no interest or low interest loans to income-qualified, owner occupied households and owners of rental housing for the purpose of making housing renovations that bring properties up to applicable housing quality standards. In conjunction with the City's Code Enforcement Program, home owners residing in low to low-mod income neighborhoods, as well as homeowners referred by Code Enforcement Officers, shall receive a preference for these loans. These funds may also be used to make emergency repairs or replacement to nonfunctioning furnaces, boilers, water supply lines, sanitary sewers or to address structural and foundation issues that would otherwise make the home unlivable. Verifiable emergency repairs shall receive top priority. The City plans to accomplish between 4-5 renovations during the 2015-2016 fiscal year.

Performance Measures

Objective/Outcome: Improve the Affordability of Decent Affordable Housing.

Specific Annual Objective: Improve the affordability of housing through rehabilitation assistance.

Performance Indicator: 4 = Number of households assisted with renovations.

General Questions

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

Lincoln Park is considered an inner ring suburb of the City of Detroit. Situated just south of Detroit in the geographic area referred to as “Downriver”, Lincoln Park is bordered by the cities of Detroit, Allen Park, Melvindale, Ecorse, Wyandotte and Southgate. According to the 2010 Census Lincoln Park has a population of 38,144 and encompasses 5.9 square miles.

Most of the City’s development occurred between the end of World War II and 1960, and is characterized by single family and multi-family neighborhoods with homes built on quarter acre lots. Lincoln Park is completely built-out, with only a handful of buildable parcels. As a result, at 6,478 persons per square mile, Lincoln Park is the second most densely populated municipality in the state of Michigan. The 2010 U.S. Census confirms that Lincoln Park, like other first ring suburbs, has witnessed a declining tax base, declining population, deteriorating infrastructure, increasing poverty and declining school performance.

The CDBG Program will operate on a citywide basis but will concentrate in the low and moderate income Census tracts and block groups of the city. As shown in **Table 3** and **Map 1**, the northern portion of Lincoln Park contains the City’s highest concentration of Census tracts and block groups that qualify as low and moderate income per U.S. Department of Housing and Urban Development (HUD) guidelines. Low and moderate income areas are those with more than 51 percent of the population earning less than 80 percent of the Area Median Income (AMI).

The City of Lincoln Park intends to dedicate 100% of its CDBG allocation to housing and public services that provide assistance to low and low-moderate income persons and households on a citywide basis. All public infrastructure improvements utilizing CDBG funds will take place in the low and low-moderate income block groups.

TABLE 3: LOW & MODERATE INCOME CENSUS TRACTS & BLOCK GROUPS

Census Tract	Block Group	Low/Moderate Income Persons	Total Persons	Low/Moderate Income %
577000	1	545	1010	53.96
577000	2	195	625	31.20
577000	3	465	655	70.99
577000	4	830	1365	60.81
577000	5	540	745	72.48
577100	1	530	695	76.26
577100	2	765	860	88.95
577100	3	555	825	67.27
577100	4	435	740	58.78
577200	1	830	1275	65.10
577200	2	715	1170	61.11
577200	3	415	830	50.00
577300	1	345	775	44.52
577300	2	445	915	49.63
577300	3	330	710	46.48
577300	4	195	515	37.86
577400	1	375	640	58.59
577400	2	290	490	59.18
577400	3	455	975	46.67
577400	4	385	765	50.33
577400	5	240	605	39.67
577500	1	260	485	53.61
577500	2	470	1020	46.08
577500	3	255	765	33.33
577500	4	465	890	52.25
577600	1	455	1255	36.25
577600	2	425	1060	40.09
577600	3	385	745	51.68
577600	4	260	830	31.33
577700	1	790	1335	59.18
577700	2	375	1255	29.88
577800	1	340	1095	31.05
577800	2	460	895	51.40
577800	3	300	1315	22.81
577800	4	230	685	33.58
577800	5	240	810	29.63
577900	1	295	495	59.60
577900	2	650	1345	48.33
577900	3	460	1030	44.66
577900	4	145	450	32.22
577900	5	170	790	21.52
578000	1	175	1035	16.91
578000	2	350	765	45.75
578000	3	425	920	46.20
City-Wide		18260	38455	47.48

Note: Block groups at or above the low/moderate household income threshold of 51% are shaded gray.

MAP 1: PERCENT OF LOW/MODERATE INCOME PERSONS BY BLOCK GROUP



2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.

The City's 2011-2015 Consolidated Plan provides the basis for allocating funding for FY 2015-2016. That plan, consistent with HUD requirements identifies the City's priority housing needs, priority homeless needs, priority special needs populations, and priority non-housing community development needs.

This year's funding priorities were established through a series of public outreach efforts consistent with the City's adopted Citizen Participation Plan. The following rationale was used to establish program priorities and their funding allocation; urgency of need, cost efficiency, eligibility of activities/programs, availability of CDBG funds, availability of other funding, funding limitations per regulation, capacity for implementing actions, past performance/compliance with regulations and consistency with the objectives of the Consolidated Plan. The funding priorities for FY 2015-2016 are:

Housing Priorities

- Improve the affordability of housing through rehabilitation assistance.

Community Development Priorities

- Provide for new and improve existing public facilities.
- Sustain neighborhoods by improving the public infrastructure.
- Sustain neighborhoods through means of code enforcement.
- Provide safe sustainable neighborhoods by demolishing dangerous buildings.
- Provide public service programing for low and moderate income persons and those with special needs.
- Provide for necessary planning administration activities.

Homeless & Non-Homeless Special Needs Priorities

- Address homeless needs of the community.
- Provide emergency assistance to victims of domestic and sexual violence.
- Provide services that enhance the independent living of senior citizens.

The geographic distribution of funds is in accordance with the Primary National Objective to benefit low and moderate income residents, as well as being consistent with HUD regulations.

- Housing assistance programs funded with CDBG and HOME funds are available on a citywide basis to low and moderate income households and persons with special needs. These programs include homeownership assistance, rehabilitation of owner occupied and rental housing, and the provision of affordable single family homes.
- Homeless, special needs and public service assistance are available to residents on a citywide basis, based on income level or special needs status.

- Public improvement projects utilizing CDBG funds, such as eligible public infrastructure and public facilities projects, take place in low and moderate income areas as defined by Census block groups. These investments are prioritized and based upon a needs assessment conducted by the Department of Public Service with input from residents and various city departments and commissions.

3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

The City will continue to support non-profit agencies, homeless providers, and special needs groups in their goal to meet the underserved persons of the community. The City will continue to communicate with these groups to assist in the coordination of services and to provide technical assistance when needed.

The primary obstacle to meeting underserved needs of the low and moderate income populations continues to be the lack of sufficient funding. Organizations serving these populations have seen funding decrease while the demand for services increases. The City's FY2015-16 CDBG allocation represents the city's only viable funding source available to meet the needs of its underserved residents. To address this obstacle the city intends to commit 100% of its CDBG allocation entirely to meeting the needs of our underserved residents. Other than that, the City has experienced dramatic reductions in its operating budget due to staggering losses in property value and state revenue sharing. As a result the City is not in a financial position to provide much more than limited CDBG funding. To the greatest extent possible the city will maximize these limited resources by attempting to leverage its funds and to seek new sources of funding.

4. Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.

Federal Resources Available

HUD's CDBG allocation is \$691,333 for the 2015-16 fiscal year. The City also expects to generate program income in the amount of \$25,000 through the operation of its Home Rehabilitation Revolving Loan Fund. All totaled, the CDBG funding available for the year is \$716,333.

The City also has been able to benefit from and receive funding from the HOME program. For the 2015-16FY Lincoln Park anticipates receiving \$100,138 in HOME funds as a member of the Wayne County HOME Consortium of which Wayne County is the lead agency.

The Lincoln Park Public Housing Commission (PHC) also receives funding from HUD. The PHA fiscal year is April 1, 2015 to March 31, 2016. For the upcoming fiscal year, the PHA will receive \$322,136 in operating funds for the Senior High Rise Apartment

Building and other PHA operations. In addition, the PHA received \$1,497,372 under the federal Voucher Program (Section 8) for housing.

The Lincoln Park Fire Department applied to FEMA for 2013 Assistance to Firefighters Grant (AIG). The Department received an award of \$102,600 and will utilize \$11,400 in city funds as a match. Funds will be used to purchase new Self Contained Breathing Apparatus (SCBA) and air bottles to be utilized by firefighters.

Justice Assistance Grants are made available to local communities through Wayne County wherein the county is the facilitator. The City's Police Department has received a 2013 Justice Assistance Grant (JAG) in the amount of \$10,069; this agreement ends September 30, 2016. These funds are to be used to enhance law enforcement programs, purchase equipment that may include, but is not limited to, computers, radios, officer safety equipment, guns, planning, evaluation and technology improvements.

Non-Federal Resources Available

Based on City projections, the City anticipates raising \$11,335,982 from the local tax base of real and personal property and \$561,897 from special assessments. In addition, the City anticipates receiving \$4,548,354 in State of Michigan Revenue Sharing funds. For roads, the City anticipates receiving \$2,250,471 of Public Act 51 funds. The City plans to generate \$1,700,000 through the operation of the 25th Judicial District Court, and \$656,732 from fees generated by the Building Department. The total City budget for the upcoming fiscal year is estimated to be \$20,435,612.

Managing the Process

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.

The lead agency for overseeing the development of this Plan and for administering the Plan over the next year is the City of Lincoln Park Office of Community Planning & Development (CPD). The CPD office is staffed with one full-time and two part-time persons. Due to the scope of the projects that will utilize CDBG monies, all departments of the City will be assisting the CPD office in carrying out the activities described in this Plan. In particular, the Department of Public Service will be active in the area of infrastructure improvements.

2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.

Gathering significant demographic and housing data as well as soliciting a wide variety of public input concerning the needs of the community is crucial to the

planning process. U.S. Census figures provided the demographic and housing data used in the plan to form the basis of the community's priority needs. Some of the Stakeholders consulted during this process included the Mayor and City Council, State Appointed Emergency Manager, City Department Heads, the members of the Downtown Development Authority, the Economic Development Corporation, the City Planning Commission, the Parks and Recreation Commission, the Lincoln Park Housing Commission, and the Community Improvement Commission. The Community Improvement Commission serves as the

Official Citizen's Advisory Council to the CDBG Program. In addition to these entities, various non-profit groups and public service providers were notified via U.S. mail as to funding availability and to submit project applications. A Public Hearing with the Mayor and Council presiding was held February 17, 2015. All projects for consideration were presented for additional public input at that meeting. A second Public hearing at which the Community Improvement Commission (CIC) presided was held February 19, 2015. At that meeting the CIC selected projects and recommended funding levels. Lastly, the Mayor and Council reviewed the recommendations of the CIC and made revisions before sending the budget to the State Appointed Emergency Manager for final adoption on March 30, 2015.

3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

To enhance coordination between agencies the City will take the following actions:

Provide all persons participating in the Residential Rehabilitation Loan Program with brochures which help explain and warn about the dangers of lead in the home.

Every home in our Residential Rehabilitation Program, our Housing Stock Improvement Program and the Wayne County HOME Consortium, of which the City is a member, is tested for lead based paint and if found it is encapsulated or removed.

Lincoln Park also promotes and participates in the Wayne County Department of Public Health "Lead-Safe Wayne County" program which provides additional HUD funding to help residents make their homes Lead Safe.

The City will coordinate funds, service and staff with Detroit Habitat for Humanity for the completion of two new homes that will be occupied by low to moderate income households. Furthermore, the City intends to utilize the services of a yet to be chosen CHODO to construct another two new homes.

The City will continue to work with the Lincoln Park Public Housing Authority relative to issues such as homelessness, special needs housing and housing for the elderly.

For the coming year, the City will fund and continue to refer requests for assistance to the social service agencies that are advocates for homelessness, domestic violence, senior citizens and mental health, such as First Step Domestic Violence, The Senior Alliance, The Guidance Center and the Wayne County Family Center.

Copies of this document will be mailed to representatives of the six communities that surround Lincoln Park; Allen Park, Southgate, Ecorse, Wyandotte, Melvindale and Detroit. Detroit is a direct entitlement community just as is Lincoln Park, while the

other five communities participate in the CDBG Program through Wayne County. This Plan is sent to these other cities in an effort to coordinate with them on any projects or programs they may be undertaking.

A copy of this Plan will be sent to the Southeast Michigan Council of Government (SEMCOG) for their review and possible comments.

Citizen Participation

1. Provide a summary of the citizen participation process.

The following represents a summary of the steps taken to comply with the official Citizens Participation Plan (hereinafter Plan) for the City of Lincoln Park CDBG Program. The Plan applies to all projects and activities carried out using Community Development Block Grant (CDBG) funds. The plan is designed to ensure that all citizens, non-profit organizations, neighborhood groups, the business community and other interested parties are given adequate notice and an opportunity to actively participate in, review, be heard and comment on all proposals relating to the CDBG Program. The Plan is designed to reach out to and encourage the participation of various stakeholders in the community. More specifically, it is designed to encourage the input and participation of all stakeholders in the Consolidated Plan, Annual Action Plan, the Analysis of Impediments to Fair Housing, and other related housing and non-housing community development plans, revisions, performance reports and amendments for the City of Lincoln Park.

The Plan is designed to encourage participation by extremely low to moderate income residents, minorities, non-English speaking people, persons with mobility, visual or hearing impairments or any other physical limitation. The Grantee made every effort to reach out to the community and take special actions as necessary in order to ensure the active participation of all stakeholders in the development process. Community and Economic Development promotes community based cooperative effort that requires access, participation and an openness on the part of local government officials to consider and incorporate all points of view with the community as a part of the development process.

The City works in cooperation with Lincoln Park Housing Commission to encourage and obtain the active participation of the residents of the public housing in the City and under the control of the Public Housing Authority.

ACCESS TO MEETINGS

The City has always provided adequate, timely notice of all hearings and meetings relating to the CDBG Program. Such notice has been designed to give citizens the ability to attend local meetings and to freely comment upon all proposals for the CDBG Program and to participate meaningfully in the development process.

ACCESS TO INFORMATION

Citizens of the community, non-profit groups, neighborhood groups, public agencies and other interested parties, and especially those most directly affected by the CDBG Program's activities have had the opportunity to receive and review information and submit comments on proposed submissions concerning the amount of funds available. Review and submission includes the estimated amount proposed to benefit low to moderate income residents in order to more fully participate in the community and economic development planning process. In compliance with the Uniform Relocation Assistance and Real Property Act of 1970, as amended, such persons and groups shall also have access to information relative to any plan the City may have for displacement of individuals and the plans for assistance that may be provided to those so displaced. Citizens and any interested party shall have access to records for at least five years after the close of any given fiscal year, as to that year.

TECHNICAL ASSISTANCE

The Director of Community Planning & Development has made technical assistance available to persons or groups requesting it. Technical assistance is provided to low and moderate income persons and groups in need in order to prepare a proposal for the consideration of the City Council and to allow for their more active participation in the community and economic development process.

PUBLIC HEARINGS

Lincoln Park provided two public hearings, on the following dates: February 17 and February 19, 2015.

A Public hearing was held to consider the proposed submission of the Annual Budget or Substantial Amendments to previous budgets before being submitted to the U.S. Department of Housing and Urban Development. This process of public hearings was designed to identify housing and community development needs of the community, review the proposed use of funds, and review the performance of the CDBG Program.

The City, upon prior request, was prepared to make available translators and sign language interpreters to facilitate the full participation of members of the community in need of such services. Lincoln Park will provide a person of appropriate bilingual skills when it has prior knowledge that a significant number of non-English speaking residents can be expected at a public hearing. The public hearings were conveniently scheduled for people who might benefit from CDBG Programs, and were accessible to persons with disabilities and were adequately publicized beforehand. The public hearings were posted in various government buildings within Lincoln Park. The public notice was placed on the government access channel of the local cable television system, the official city website, was mentioned at the regular meetings of the Mayor and City Council and was advertised in such other forums as may be deemed appropriate by the Mayor and City Council. Public hearings were designed to obtain views of citizens, public agencies, non-profit groups, neighborhood groups and other interested parties, to respond to proposals, and to comment on stages of the drafting and submission process.

PUBLISHING PROPOSED CONSOLIDATED SUBMISSION

The City published the proposed Annual Action Plan in a manner to provide affected citizens a sufficient opportunity to review the plan and to make comments. This requirement was met by publishing a summary of the proposed Annual Action Plan on the City's website. Additionally, copies of the summary of the Annual Action Plan or Consolidated Plan were made available to the public in the Office of Community Planning & Development and at the Office of the City Clerk. The City provides the Annual Action Plan and Consolidated Plan free of charge to persons requesting copies.

AMENDMENTS TO PLAN

Substantial Amendments to the Consolidated Plan and Annual Action Plans require a comment period of no less than 30 days. The Grantee will provide reasonable notice via the local newspaper. A Substantial Amendment is one that increases or decreases the original allocation of any project over 35% within a given program year, or eliminates any project in the first year of its original allocation. After the first year, a project may be eliminated without public comment if the original allocation is \$10,000 or less. Any proposed changes to the Action Plan that do not meet the Substantial Amendment criteria may be made internally without public notification or comment.

CITIZEN COMMENTS

The City provided a period of time, not less than 30 days (15 days in the case of Grantee Performance Reports and substantial amendments to said plans) to receive comments from citizens and other interested parties relative to the document proposed for submission. The City considered the views of citizens and other interested parties expressed while preparing its Annual Action Plan. Comments were to be submitted to Donald Cook, Director of the Department of Community Planning and Development. The City has included a summary of such citizens' comments and included a written explanation of such comments and whether they were accepted or rejected, with explanation.

COMPLAINTS

The Grantee City provides timely, written answers to written complaints received relative to the operation of the CDBG Program within 15 working days of receipt of said written comments, when practicable.

2. Provide a summary of citizen comments or views on the plan.

No Comments were received during the April 1 – May 1, 2015 Public Comment Period.

3. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.

The City continues to try various methods for broadening the participation of the general public in this process. The City advertises in the Downriver News Herald when the amount of CDBG funding is known and when the public hearings are scheduled. Following the public hearing on the CDBG budget, the City's Community Improvement Commission (CIC) offers another opportunity for public comment at its meeting before making its CDBG allocation recommendations to Mayor and Council. Again, public comment is welcome at the City Council meeting at which the CDBG Budget is approved. When the budget is allocated and the environmental regulations have been satisfied, the City again places the updated plan on its website giving the general public yet another opportunity to participate in the process and comment on how these funds should be used. The City publishes numerous copies of the Consolidated Plan, Annual Action Plan and Annual CAPERS Report which are put in public buildings free for the taking. The City also publishes numerous brochures that explain the various activities of the CDBG Program and those brochures are available throughout the year in all City-owned buildings.

4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

No public comments were received during the public comment period.

Institutional Structure

1. Describe actions that will take place during the next year to develop institutional structure.

The City of Lincoln Park has in place a strong institutional structure necessary to carry out its housing, community and economic development strategies. The primary responsible department for administering the CDBG Program and to coordinate activities between agencies will be the Office of Community Planning and Development (CPD). In order to maximize resources and continue to build relationships, CPD will coordinate with city boards and departments such as the:

- Community Improvement Commission,
- Planning Commission,
- Zoning Board of Appeals,
- Dangerous Buildings Board of Code Appeals
- Downtown Development Authority,
- Economic Development Corporation,
- Department of Public Works;

Non-profit entities such as:

- First Step: Western and Downriver Wayne County Project on Domestic and Sexual Violence
- Out Wayne County Homeless Services Coalition
- Citizens Patrol Watch
- Lions Club
- SEMCOG,
- Michigan Community Development Directors Association,
- Downriver Community Conference,
- Michigan Suburbs Alliance,
- Wayne Metro Community Services Agency,
- The Senior Alliance,
- The Guidance Center;

The City will also work closely with:

- State of Michigan,
- Michigan State Housing Development Authority,
- Wayne County,
- Neighboring Cities of Detroit, Ecorse, Wyandotte, Southgate, Allen Park, and Melvindale.

Monitoring

1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

To ensure long-term compliance with program and planning requirements the City's Department of Community Planning and Development (CPD) will monitor the activities of the CDBG program. Each sub-recipient will be monitored on an annual basis to ensure reasonable project progress and accountability, ensure compliance with CDBG and other Federal requirements and to evaluate organizational and project performance objectives. During the contract, monitoring shall consist of maintaining an open line of communication, encouraging questions, and alleviating concerns before they become problems. Sub-recipients also submit quarterly progress reports that are reviewed by the CPD Department. The quarterly reports form the basis for on-going monitoring and are reviewed with the sub-recipient as part of the annual monitoring process. All monitoring activities will be documented, including reports of site visits and findings, correspondence, and resolution of any comments or findings.

To ensure compliance with community development activities that are coordinated by various City departments, the CPD Department maintains constant contact with each department and supervises the bid process, monitors activity sites, and reviews certified payrolls, invoices and purchases for eligibility and compliance. Any problems regarding timeliness of activities are discussed and worked out with the affected department. In cooperation with the Finance Department, progress on CDBG expenditures is monitored regularly.

Any homes or buildings that undergo construction through the CDBG program are inspected by City Building Department Officials to ensure that they meet Michigan Residential and Building codes, as well as complying with City of Lincoln Park codes and ordinances.

All homeowners assisted through the City’s Home Rehabilitation Loan Program are required annually to verify that they still live in the home. The City mails each loan recipient a Certification of Owner Occupancy, which must be returned, signed and confirmed by two of their most recent utility bills. If no response is received, a department representative is sent to the address to check occupancy, and may request further documentation if necessary.

The City is monitored programmatically and audited financially each year by Plante-Moran LLP, an outside independent auditing firm. Representatives of the U. S. Department of Housing and Urban Development periodically audit the City.

Lead-based Paint

1. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

Using national guidelines, the table below provides an estimate of the number of homes in Lincoln Park that contain lead-based paint. An estimated 75% of housing units in the City contain lead-based paint. Assuming that the number of very-low, low, and moderate income households (roughly half of all households in Lincoln Park) are distributed evenly amongst housing units containing lead-based paint, 38% of the housing units containing lead based paint is occupied by very-low, low, and moderate income persons. However, because it is assumed that lower income residents have a greater chance of living in older housing, and older housing has a higher probability of containing lead-based paint, 38% is a very conservative figure.

TABLE 4: PRE-1980 HOUSING UNITS WITH LEAD PAINT			
Year Constructed	Total Units	Guideline % Estimates of Units with Lead Paint	Units with Lead Paint
1939 or Earlier	1,676	90.0%	1,508
1940 to 1959	9,619	80.0%	7,695
1960 to 1979	2,641	62.0%	1,637
Total=	13,936		75%
% of Total Housing Units=	96.40%		

Source: Report on the National Survey of Lead Based Paint in Housing, June 1995

The City has adopted a policy of addressing lead-based paint hazards first when doing any type of rehabilitation work in a home. The Office of Community Planning and Development operates a Home Rehabilitation Loan Program through which it loans money to qualified homeowners and rental property owners to use in renovating housing units. As a part of that activity, the City pays for and conducts testing of the homes to determine the presence of lead-based paint hazards. All homes acquired for rehabilitation through the City's Housing Stock Improvement Program goes through the lead abatement process as well. Due to limited funds, the City cannot get to enough of the housing each year. The City prioritizes lead mitigation to homes with small children. The City also works with the State of Michigan and the Wayne County Lead Safe program for lead mitigation efforts. ETC Environmental Services of Romulus, MI performs the testing. If the city discovers lead based paint hazards, loan funding is made available to ameliorate the hazards. The City makes available a variety of publications that explain the dangers of lead in the home and what can be done to prevent and/or deal with those hazards. The City encourages local contractors to get trained and become certified as lead contractors in order to increase options for local residents. The CPD Staff periodically attends training provided by HUD and others to stay current with this issue and deal with it effectively.

HOUSING

Specific Housing Objectives

*Please also refer to the Housing Needs Table in the Needs.xls workbook.

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.

FY 2015-2016 Annual Action Plan Housing Objectives are listed below. The specific programs that address these goals are described in greater detail in the Executive Summary and on the project worksheet contained within this plan.

Improve the Affordability of Housing through Rehabilitation Assistance --
The City intends to address this objective through the operation of the following:

- Home Rehabilitation Loan Program - This year the City has set a goal to rehabilitate 4 owner-occupied single family homes. To accomplish this goal the City is budgeting \$50,000 in new CDBG funds plus another \$25,000 of program income that is expected to be generated through the repayment of loans. The objective of this program is to Improve the Affordability of Decent Affordable Housing by offering rehabilitation assistance.

The Housing Priorities and Objectives listed above are based upon the housing needs assessment compiled for the Consolidated Plan. The numbers assigned to each eligible activity correspond to the numbers found on the Community Development Needs Table contained in the 2011-2015 Consolidated Plan, located in the appendix of the 2011-2015 Consolidated Plan.

12 Construction of Housing: This category has a needs number of 10 and a gap number of 10 with a priority rating of high. The City has established the goal of renovating and/or constructing 10 units of housing over the course of this 5 year plan.

14A Rehab Single-Family Residential: This category has a needs number of 50 and a gap number of 50 with a priority rating of high. The City will continue to put substantial resources into the Residential Rehabilitation Loan Program in order to renovate about 10 homes each year. This category will remain one of the major areas that the City will be concentrating on over the next 5 years.

14C Public Housing Modernization: This category has a needs number of 5 and a gap number of 5 with a priority rating of low. The PHC housing units underwent substantial renovation approximately 10 years ago and their needs are therefore not as great. It is hoped that the PHC will be able to generate sufficient funds on its own to address these needs.

14D Rehab; Other Publically Owned Residential Buildings: This category has a needs number of 5 and a gap number of 5 and a priority rating of medium. The City will rehabilitate homes that were acquired with NSP funds before selling them to qualified households.

14G Acquisition for Rehabilitation: This category has a needs number of 5 and a gap number of 5 with a priority rating of high. The City acquires then rehabs homes through the operation of its Housing Stock Improvement Program. The City has established the goal of acquiring and renovating at least 1 home in each of the next 5 years in order to address this need.

14H Rehab Administration: This category has a needs number of 5 and a gap of 5 with a priority rating of high. The City has established the goal of employing 1 full-time person to work on the administration of the rehabilitation program.

14I Lead Based/Lead Hazard Test/Abatement: This category has a needs number of 50 and a gap number of 50 with a priority rating of high. The City has established the goal of testing at least 10 housing units in each of the next 5 years for lead hazards. Abatement activities will occur as required.

16A Residential Historic Preservation: This category has a needs number of 1 and a gap number of 1 with a low priority rating. The City has established the goal of working with the Lincoln Park Preservation Alliance in order to identify and register at least 1 historic home within the community over the next 5 years.

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

In addition to the CDBG funds mentioned above, the City will utilize the following additional resources to address housing priorities. Lincoln Park will be participating in HUD's HOME Program, as a member of the Wayne County HOME Consortia.

Wayne County is the lead agency and will be facilitating the HOME Program for all members of the consortia. For the 2015-16 fiscal year, Lincoln Park anticipates receiving \$100,138 to be used for Housing Rehabilitation and/or new construction. With these funds, the city projects it will be able to assist another 4 households with no-interest deferred loans to rehab their current home or to construct a new home.

Needs of Public Housing

1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.

The Lincoln Park Public Housing Commission (LP PHC) operates 104 apartments of assisted housing in the Lincoln Park Tower, located at the corner of Electric and Cicotte Streets. The Commission oversees the operation and use of 15 additional assisted housing units. HUD has also allowed the Commission to operate the River Rouge Section 8 Assisted Program.

A strategic goal of the LP PHC is to increase the availability of safe, decent, and affordable housing by reducing public housing vacancies, improving public housing management, and increasing customer satisfaction. The LP PHC plans to do this by concentrating on improving specific management functions such as public housing finance, voucher unit inspections and conducting outreach efforts to potential voucher landlords. In addition, the LP PHA would like to step up its maintenance efforts by replacing or repairing roofs, concrete, gutters, and boilers.

The LP PHA has hired a for-profit entity, Fourmidable, to operate and manage the Lincoln Park Senior Tower (104 housing units), scattered site housing (15 units), and 293 Section 108 vouchers. Fourmidable also aids the Lincoln Park Housing Commission in fulfilling its goals and carrying out its Designated Housing Plan. As a means to expand housing to non-elderly residents of the City that require housing assistance, the LPHC has developed a support network with local housing advocacy groups through the Lincoln Park Resource and Referral Center. The Lincoln Park Housing Commission intends to carry out the modifications needed in public housing based on the Section 504 Needs Assessment for Public Housing for families with disabilities.

The Lincoln Park Housing Commission reported that the current level of participation of public housing occupants is high. The Commission meets monthly at the Lincoln Park Senior Tower. Residents of the Lincoln Park Senior Tower, residents of the scattered site housing units, and the general public are encouraged to attend all meetings. The Lincoln Park senior tower is accessible by public transit riders. Residents of the Lincoln Park Senior Towers also participate in management via the Resident Council, the Resident Grant Committee and the Resident Advisory Board. Annually, the Lincoln Park Housing Commission meets with the Resident Advisory Board to review the proposed budget, discuss recommendations, explain priorities

and to accept input. Surveys are circulated to solicit resident opinions regarding programming and activities. There is a suggestion box that is accessible to all residents and it is checked regularly.

2. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

The LP PHC is considered a High Performer.

Barriers to Affordable Housing

1. Describe the actions that will take place during the next year to remove barriers to affordable housing.

The City conducted an Analysis of Impediments to Fair Housing in 2011. The Analysis indicated that the greatest barriers to the development of new housing, affordable or otherwise is the lack of available undeveloped land, lack of adequate funding for housing revitalization, lack of education about existing housing-related programs, and the near collapse of banking institutions and new financial regulations that make it difficult to lend to persons with no/low credit history. The City will use its Analysis of Impediments to Fair Housing Choice as a guideline to overcome the effects of any identified impediments and to maintain any records to that effect.

In an effort to remove barriers to affordable housing, Lincoln Park will commit CDBG and HOME Funds to programs that directly further Fair Housing. These funds are made available to all low to low-moderate income households regardless of race, religion, physical ability, or any other protected class.

As in the past, the City plans to contribute at least \$1,000 of its CDBG funds to the Fair Housing Center located in Detroit, Michigan. Also from this year's CDBG budget, the City has earmarked \$50,000 in new CDBG funds and another \$25,000 of program income towards a Home Rehabilitation Loan Program. Current low-to-moderate income owner-occupied households that may not otherwise be able to afford home improvement loans may apply for these loans to renovate and bring their home up to code. Through our Housing Stock Improvement Program funds will be used by the City to purchase homes, renovate and then offer them for sale at a considerable savings to income qualified homebuyers. By operating this program, we ensure that all prospective buyers have a fair chance to purchase a home.

As a member of the Wayne County HOME Consortia, Lincoln Park will provide homeownership assistance for low-to-moderate income occupied households. The HOME program provides deferred loans for rehabilitating single family owner-occupied homes while ensuring affordability and sustaining home ownership in neighborhoods. Partnering with CHODOs, the City is using HOME Funds and vacant city-owned lots to construct new affordable housing accessible to low income persons.

All employees within the Lincoln Park Housing Commission/Public Housing Authority are sent to a Fair Housing Training Seminar and are kept updated on the changes to the laws. Lastly, in an effort to further educate residents, the City uses various forms of media to circulate information regarding Fair Housing and existing housing-related programs.

HOME/ American Dream Down payment Initiative

1. Describe other forms of investment not described in § 92.205(b).
2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.
3. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
 - a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
 - b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
 - c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
 - d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
 - e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
 - f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.
4. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:
 - a. Describe the planned use of the ADDI funds.
 - b. Describe the PJ's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.
 - c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

Lincoln Park will be participating in HUD's HOME Program as a member of the Wayne County HOME Consortia. Wayne County is the lead agency for the HOME Program from which Lincoln Park will benefit. Through this program, the City will provide deferred loans to low-income, owner occupied households for the rehabilitation of homes. Lincoln Park has also partnered with Detroit Habitat for Humanity to construct new housing. In addition to Lincoln Park's HOME Funds, Habitat provides income eligible participants with no-interest long term loans. These activities will help to ensure accessibility, affordability and sustainability of home ownership in the City's neighborhoods.

HOMELESS

Specific Homeless Prevention Elements

*Please also refer to the Homeless Needs Table in the Needs.xls workbook.

1. Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.

Other than CDBG funds the City of Lincoln Park is not a direct recipient of any other source of funds that address homeless needs and to prevent homelessness. The City does however; plan to assist homeless and/or persons-at risk of becoming homeless through continued support and participation in the Out Wayne County Homeless Service Coalition, which serves the area as its Continuum of Care body.

Out Wayne County Homeless Service Coalition coordinates the activities of its members with a comprehensive and strategic approach to combat homelessness. The Coalition is composed of several agencies, organizations, governmental units, businesses and individuals working to meet the needs of homeless and near homeless persons. Funding for the Continuum of Care comes from a variety of sources, including HUD, the Emergency Service Grant, the Michigan State Housing Development Authority, McKinney-Vento Homeless Assistance grant.

This year, the City will use CDBG Public Service funding to augment the operation of the First Step Domestic Violence Program, The Senior Alliance and The Guidance Center, in an effort to prevent homelessness.

2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.

The 2011-2015 Consolidated Plan identifies the following homeless priorities and objectives:

Homeless Priorities

- Address homeless needs of the community.
- Provide emergency assistance to victims of domestic and sexual violence.
- Provide services that enhance the independent living of senior citizens.

The City's 2015-16 Annual Action Plan addresses the homeless needs of the community by referring families in need of temporary housing to the Wayne County Family Center. This facility provides daycare for children, limited medical treatment, job placement and assistance with locating permanent housing. Also to meet this objective the city continues to work with various service providers that feed the hungry. The Community Planning and Development Department refers homeless and those at risk of homelessness to the Blessed Hope Hot Meal/Food Pantry. The City also provides at no cost a city-owned facility that serves as feeding and distribution site for "Meals on Wheels" and Focus Hope.

To meet the objective of providing emergency assistance to victims of domestic and sexual violence, the City will provide the First Step Domestic Violence Shelter with \$5,000 in which to serve 300 individuals.

Lastly, in order to provide services that enhance the independent living of senior citizens, the City will support The Senior Alliance with matching funds of \$3,201 that will allow the agency to serve 1,000 seniors.

The primary obstacle to completing these action steps continues to be the lack of sufficient funding. Organizations serving these populations have seen funding decrease while the demand for services increases. The City's FY 2015-16 CDBG allocation represents the only viable funding source available to meet the needs of its underserved residents. Additionally the City has experienced dramatic reductions in its operating budget due to staggering losses in property value and state revenue sharing. As a result the City is not in a financial position to provide much more than limited CDBG funding. To the greatest extent possible the city will maximize these limited resources by attempting to leverage its funds with those of other service providers, as well as to seek new sources of funding.

3. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.

By itself, the City does not have the funds to eliminate chronic homelessness. However, the City does fund social service organizations that are members of the Out Wayne County Homeless Services Coalition. The Coalition collaborates with several social agencies that take comprehensive and strategic approaches to address homelessness. Lincoln Park plans to continue to use CDBG funding to support organizations that are members of the Out Wayne County Homeless Services Coalition.

4. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

- The City believes that the inability of low-income families to afford decent housing due to various socio-economic factors is the greatest risk of homelessness.
- The City also believes that domestic abuse is a leading cause of homelessness.
- Lastly, the City believes that individuals and families inflicted with mental illness and substance abuse have a higher incidence of homelessness.

The City addresses the first of these risks through the operation of our Residential Rehabilitation Loan Program. Through this program, low income persons/families are given funding sufficient to make needed repairs so that they can remain in their homes rather than become dependent on homeless shelters. The second of these risks is addressed through the operation of the First Step Domestic Violence Program. The last of these risks is addressed through the operation of The Guidance Center.

5. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

The City works with Homelessness providers to ensure that persons using homeless facilities have an opportunity to make the transition to more permanent and suitable housing after leaving a shelter. The City, as do other members of the Out Wayne County Homeless Services Coalition, uses the Michigan State Homeless Management Information System (MSHMIS) client release form upon discharge to collect and share data to ensure a properly functioning continuum of care.

Emergency Shelter Grants (ESG)

(States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

Not Applicable.

COMMUNITY DEVELOPMENT

Community Development

*Please also refer to the Community Development Table in the Needs.xls workbook.

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.

The City has determined that its priority non-housing community development needs include the following. The numbers assigned to each category correspond to the numbers found on the Community Development Needs Table contained in the 2011-2015 Consolidated Plan, located in the appendix of the 2011-2015 Consolidated Plan.

Public Facilities and Infrastructure Improvements

01 Acquisition of Real Property: There remains a need to provide affordable housing for low to moderate income persons. The need for this category is based on the realistic funding that is available. The goal is 7 and the priority given to this category is medium. The City's objective is to make steady progress in this program area through the purchase on one or two properties each year.

02 Disposition of Real Property: This category has a need to acquire an additional 10 housing units and the City currently has control of 3, therefore a gap of 7 exists. As housing is acquired and renovated, it will be offered for sale, reinforcing the revolving fund for further home improvement activities.

03A Senior Centers: Administration of the Lincoln Park Community Development Block Grant Program occurs at offices located at the Lincoln Park Senior Center. A majority of the program administration funds will be expended at this location.

03F Parks, Recreational Facilities: This category has a need of 3 and a gap of 3 with a priority rating of medium. Using private, local and federal funding, the City would like to complete 3 parks and recreational related projects.

03G Parking Facilities: This category has a need of 5 and a gap of 5 and has received a medium priority rating. The City has decided after extensive consultation with the business community and the DDA and EDC Boards that additional parking is needed at several locations within the community. The City has also determined that several existing parking facilities are in need of renovations. The City would like to complete 5 parking facilities related projects.

03J Water/Sewer Improvements: This category has a needs number of 10 and a gap number of 10 and received a priority rating of high. After extensive review by Department of Public Services (DPS) staff it was determined that the water and sewer system in the City is in a serious state of deterioration. The City will dedicate CDBG monies to such needs in each of the first five years and intends to continue making substantial efforts to rectify this situation. In addition to these funds the City will utilize monies from the local Water and Sewer Fund.

03K Street Improvements: This category has a needs number of 15 and a gap number of 15 and has received a high priority rating. Surveys done by the previous engineering consultants have shown that the streets in the community are in a serious state of disrepair. The City will dedicate CDBG funds to such improvements that are in low to moderate income areas of the City.

03L Sidewalks: This category has a needs number of 25 and a gap number of 25 with a priority rating of medium. The surveys conducted by the City DPS have revealed that the City needs to continue in its regular annual inspection of sidewalks and the renovation of a portion each year, and the city would like to complete 25 sidewalk related projects.

03N Tree Planting: This category has a needs number of 10 and a gap number of 10 with a priority rating of medium. The City has established a goal of having at least two tree planting events annually in order to replace the trees currently being lost to the Emerald Ash Borer and other pests. These trees will be planted in City Parks and also along public streets within the community. The City recognizes that a healthy urban tree canopy is a major part of what makes a community desirable. The City also recognizes the considerable environmental and health benefits that result from a healthy tree canopy such as elimination of CO₂, production of oxygen, elimination of dust particles, reduction of noise, reduction in heating costs by lessening of winds and decrease in cooling costs because of the provision of shade. The City would like to complete 10 tree planning projects.

03O Fire Stations/Equipment: This category has a needs number of 5 and a gap number of 5 with a priority rating of high. The Fire Department would like to continue upgrading its equipment and personnel capabilities.

04 Clearance and Demolition: This category has a needs number of 5 and a gap number of 5 with a priority rating of high. The City will continue to vigorously enforce standard housing codes and will move to demolish housing that cannot be renovated to meet such basic quality standards.

10 Removal of Architectural Barriers: This category has a needs number of 10 and a gap number of 10 with a priority rating of medium. The City continues to make efforts at retrofitting public buildings and facilities in order to comply with the Americans with Disabilities Act provisions. Unfortunately, there are insufficient funds to accomplish all of this work in the next 5 years. The City has made progress and this category will continue to be addressed in the future as funds become available. The City would like to undertake 10 removal of architectural barriers related projects.

Public Services

05 Public Services (General): This category has a needs number of 10 and a gap number of 10 with a priority rating of medium. This category will include such services as The Senior Alliance, Community Policing Program, Wayne County Homeless Shelter and others specified herein. The City would like to complete 10 public services related projects.

05A Senior Services: This category has a needs number of 10 and a gap number of 8 with a priority rating of medium. The City recognizes the growing median age of its population and will continue to address those needs using CDBG, City and other sources of funding.

05D Youth Services: This category has a needs number of 3 and a gap number of 3 and a priority rating of medium. Since the Lincoln Park Youth Assistance Program was closed, the City has been working with the School System and others in order to find an appropriate avenue for addressing the needs of the youth of the community. Working closely with the school system, the City would like to complete 3 youth services related initiatives.

05G Battered and Abused Spouses: This category has a needs number of 5 and a gap number of 4 with a priority rating of medium. The City is pleased to be able to renew its financial support of the First Step Domestic Violence Program this year.

05I Crime Awareness: This category has a needs number of 5 and a gap number of 4 with a priority rating of medium. The City has established the goal of working through the Lincoln Park Police Department's Community Policing Program to address this area of concern.

05J Fair Housing Activities: This category has a needs number of 1 and a gap number of 1 with a priority rating of medium. The Analysis of Impediments to Fair Housing was written in the Spring of 2011. The Department of Community Planning and Development will be addressing impediments to fair housing over the life of this Consolidated Plan.

05O Mental Health Services: This category has a needs number of 5 and a gap number of 4 with a priority rating of medium. The City will work with The Guidance Center to address this issue.

05P Screening for Lead-Based Paint/Lead Hazards Poison: This category has a needs number of 50 and a gap number of 50 with a priority rating of high. Almost 80% of the housing in Lincoln Park was constructed before 1978, when house paint was still lead based. In order to address this serious concern, the City has established the goal of inspecting and removing or otherwise making safe the lead based paint hazards in at least 10 homes each year. The City will also continue to advertise the hazards of lead in the home through the distribution of pamphlets and public service announcements.

Economic Development

14E Rehab; Publicly or Privately Owned Commercial/Industrial Buildings:

This category has a needs number of 10 and a gap number of 10 with a priority rating of medium. The City has established the goal of working with the Downtown Development Authority (DDA), the Economic Development Corporation (EDC) and Brownfield Redevelopment Authority (BRA) in order to renovate at least 6 buildings during the course of the next five years.

16B Non-Residential Historic Preservation: This category has a needs number of 5 and a gap number of 5 with a low priority rating. The City has established the goal of working with the Lincoln Park Preservation Alliance in order to identify and register at least 1 historic non-residential building within the community in each of the next 5 years.

17C CI Building Acquisition, Construction, Rehabilitation: This category has a needs number of 2 and a gap number of 2 with a priority rating of low. The City intends to work in conjunction with the DDA/EDC/BRA to acquire, construct and/or rehabilitate at least 2 buildings over the course of this plan.

Administration and Planning

20 Planning: This category has a needs number of 5 and a gap number of 5 with a priority rating of medium. The Office of Community Planning & Development will work on an annual basis to accomplish the goal of preparing 5 Annual Action Plans and CAPERS, updating the City's Land Use Master Plan, and updating the City's Parks and Recreation Plan, as necessary.

21A General Program Administration: This category has a needs number of 5 and a gap number of 5 with a priority rating of high. The Office of Community Planning & Development will continue to oversee the operation of the Community Development Block Grant Program over the course of the next 5 years.

21D Fair Housing Activities: This category has a needs number of 1 and a gap number of 1 with a priority rating of medium. The Analysis of Impediments to Fair Housing was written in 2011. Over the course of the next 5 years the Community Planning and Development staff will address the duties of increasing community awareness of fair housing laws.

21E Submission or Application for Federal Programs: This category has a needs number of 5 and a gap number of 5 with a priority rating of medium. The City has established a goal of applying annually for the CDBG Program and any other federal programs that are made available and that fit within the overall plans and objectives of the City.

2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

*Note: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

SHORT TERM COMMUNITY DEVELOPMENT GOALS

FY 2015-2016 Annual Action Plan Community Development Priorities:

The following list identifies Lincoln Park's anticipated 2015-2016 Program Year Community Development Objectives for the identified priority activities listed previously. All of the projects supported with CDBG funds will meet the statutory goals of providing decent housing, a suitable living environment or expanded economic opportunities, principally for low and moderate-income persons.

The specific programs that address these goals are described in greater detail in the Executive Summary and on the project worksheet contained within this plan.

Provide for New and Improved Existing Public Facilities: The City intends to pursue this objective via the operation of the following programs:

- Parks and Recreation Facilities Improvement Program - This year the City has set a goal to complete at least 2 park projects that may include new wall covering, vinyl flooring and exterior wall repairs at the Senior Center; as well as the replacement of dilapidated fence at various park locations. To accomplish this goal the City is budgeting \$30,000 in new CDBG funds. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by improving the condition of public park facilities.
- Fire Department Equipment - This year the City has set a goal to complete at least 1 project that acquires a new vehicle for the Fire Inspector. This inspection vehicle will be primarily used in the low and low-mod income neighborhoods in conjunction with the City's stepped-up Code Enforcement Program. With proper inspection and enforcement of the Fire Code the City intends to eliminate potential safety hazards that will improve the overall safety, livability and quality of Lincoln Park's housing stock and neighborhoods. To accomplish this goal the City is budgeting \$20,000 in new CDBG funds. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by enhancing the fire safety and rescue services of the community.

Sustain Neighborhoods by Improving the Public Infrastructure -- The City intends to address this objective through the operation of the following program:

- Streets and Utilities Program - This year the City has set a goal to complete 1 infrastructure project in the low to moderate income neighborhoods. This project will consist of one Street Improvement Project that will remove and replace deteriorated sections of Washington Avenue. To accomplish this goal the City has set aside \$329,367 in new CDBG funds. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by improving the condition of public infrastructure.

Sustain Neighborhoods through means of Code Enforcement -- The City intends to address this objective through the operation of the following program:

- Code Enforcement Program - This year the City has budgeted \$54,000 to enhance its Code Enforcement abilities. The city has set a goal to protect property values and to arrest further neighborhood decline in the low to moderate income neighborhoods. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by improving the condition of low-mod neighborhoods.

Provide Safe sustainable Neighborhoods by Demolishing Dangerous Buildings -- The City intends to address this objective through the operation of the following program:

- Demolition of Dangerous Buildings - This year the City has set a goal to complete the demolition of 2 blighted, vacant or abandoned structures that are feasibly beyond repair and pose a threat to public health and safety in the low to moderate income neighborhoods. To accomplish this goal the City has set aside \$20,000 in new CDBG funds. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by improving the condition of low-mod neighborhoods.

Provide Public Service Programming for Low and Moderate Income Persons and Those with Special Needs -- The City intends to address this objective by supporting the following programs:

- Community Policing Program – In an effort to increase crime awareness and to enhance the relationship between police and residents, the City will support this program with \$10,000 to fund a portion of a police officer’s salary to oversee the activities of the Neighborhood Watch Program and the CPW. The program primarily operates in the low-mod income neighborhoods; serving 9,530 eligible persons. The objective of this program is to Improve the Sustainability of a Suitable Living Environment by supporting programs and services that enhance Crime Awareness and the Public Safety Capabilities of the community.
- The Guidance Center – The City will assist this service provider with \$2,500 to operate programs that serve individuals and families suffering from mental illness and substance abuse. The program has a goal of assisting 700 eligible persons. The objective of this program is to Improve the Availability/Accessibility of a Suitable Living Environment by supporting programs that enhance the mental well-being and overall quality of life of

children and adults with special needs.

- First Step Domestic Violence Program – This program provides several services to women and children who are victims of domestic violence. The City will provide the program with \$5,000 that has a goal of assisting 300 persons. The objective of this program is to Improve the Availability/Accessibility of a Suitable Living Environment by providing emergency assistance to victims of domestic and sexual violence.
- The Senior Alliance (TSA) – is a state-designated Area Agency on Aging that provides a wide array of services for senior citizens. The City will provide TSA with CDBG funds in the amount of \$3,201. TSA plans to assist 1,000 seniors that reside in Lincoln Park. The objective of this program is to Improve the Affordability of a Suitable Living Environment by providing affordable services that promote the independent living of senior citizens.
- Senior Center Services – For the coming year, the City will budget \$28,999 to pay a portion of the salary and benefits for the employee assigned to the Senior Center, as well as to purchase new tables, chairs and other equipment necessary to provide service to the elderly. The Senior Center serves 700 persons annually. The objective of this program is to Improve the Availability/Accessibility of a Suitable Living Environment by providing programs that enhance the quality of life for the elderly and special needs populations.

Provide for Necessary Planning and Administration Activities -- The City intends to address this objective on an annual basis by monitoring its programs and preparing the Annual Action Plan and CAPERS, as well as updating the City's Land Use Master Plan, and updating the City's Parks and Recreation Plan, as necessary. Administration and planning activities provide Availability/Accessibility of a Suitable Living Environment by offering services to low/mod income persons.

LONG TERM COMMUNITY DEVELOPMENT GOALS

The City identifies as its Long Term Community Development Goals as any project that addresses an identified priority need that is either ongoing or not being funded during the current program year. All of the projects supported with CDBG funds will meet the statutory goals of providing decent housing, a suitable living environment or expanded economic opportunities, principally for low and moderate-income persons.

Enhance Crime Awareness and Improve Police and Community Relations:

It is a long-term goal of the City to combat crime and to reach out into the community to foster a better working relationship between the police authorities and the community they serve. The operation of the Community Policing Program will be the prime vehicle for accomplishing this goal. These programs shall operate citywide but primarily in the low to moderate income areas of the city.

Residential Rehabilitation: It is a long-term goal of the City to create and maintain a working pool of funding from the CDBG Program and elsewhere sufficient

to allow the City to assist those in actual need of assistance on a real-time basis as opposed to a waiting list. This goal would include owner-occupied as well as renter-occupied dwellings.

Develop Newly Constructed Housing: It is a long-term goal of the City to develop newly constructed, quality, affordable housing units whenever land can be cleared and assembled for that purpose.

Senior Dedicated Housing Units: It is a long-term goal of the City to develop more senior dedicated housing units within the community. This goal may be accomplished through cooperative efforts with private developers and/or other units of government.

Code Enforcement: It is a long-term goal of the City to continue to enforce ordinances and regulations regarding health and housing codes, land use and zoning ordinances, sign standards and uniform building and fire codes. Housing units that are well maintained and meet all local housing codes and standards protect the health and safety of occupants, improve the value of the residential units in a neighborhood and give the neighborhood the appearance of being well maintained and a desirable place to live.

Neighborhood Redevelopment: It is a long-term goal of the City to select specific neighborhoods for rehabilitation efforts of a concentrated nature in the area of residential, commercial and other facilities, goods and services.

Commercial & Economic Redevelopment: It is a long-term goal of the City to redevelop currently unused and underutilized properties within the community and return them to more highly productive uses through the work of the Downtown Development Authority, the Economic Development Corporation, the Brownfield Redevelopment Authority, and potentially through Business Improvement Districts and/or additional TIFA Districts.

Parking Development: It is a long-term goal of the City to acquire property for and assist in the construction of parking facilities in the business district by working with the Downtown Development Authority, Economic Development Corporation, Brownfield Redevelopment Authority and potentially through Business Improvement Districts and/or additional TIFA Districts.

Parks & Playgrounds Renovation: It is a long-term goal of the City to continue to renovate all the community parks, playgrounds and recreation facilities to make them safer, more handicapped accessible and pleasant to use by the residents of the community.

Enhance the Public Safety Capabilities of the City: It is a long-term goal of the City to enhance the public safety capabilities of the community. This goal may include the operation of a Community Policing Program, Citizens Patrol Watch, Neighborhood Watch, early warning sirens or other such activities. It is also a goal to purchase additional equipment and provide training to the Fire Department personnel in order to enhance their capabilities as well.

Enhance the Quality of the Living Environment of Lincoln Park: It is a long-term goal of the City to build a community that is noted for the quality and affordable mix of housing opportunities it possesses. The City would also like to be

noted for its recreational and cultural opportunities. The City has the goal of enhancing the commercial opportunities and the provision of quality goods and services to the residents of the area. Lincoln Park states as a goal its intention to remain a good place to live, work, shop, and play.

Antipoverty Strategy

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

In 2010, the poverty threshold in the Continental United States for a family of four was \$22,190. The poverty status of persons for which poverty status is determined in Lincoln Park from 2008-2010 census estimates is as follows. Families living below the federal poverty level represented 14.6% of total families in the city. Families with children living below the federal poverty level represented 20.8% of total families in the city. Of families headed by a married couple, 7.5% lived below the poverty level. A more significant problem is represented by the fact that 31% of female-headed households with no male present in the City live below the poverty level. Of persons under the age 18, 23.3% live below the poverty level. Those aged 65 and older fared even better as only 6.8% of that group live at or below the poverty level.

In order to break the cycle of poverty, retaining existing jobs and expanding business opportunities in such a way as to provide more quality jobs for the members of the community must be a priority. The public sector can assist with training and equipping citizens for new jobs and should continue to do so. Lincoln Park will concentrate its limited resources for poverty reduction by renovating the infrastructure that benefits residents and businesses, which will make private investment in Lincoln Park more attractive. Crime reduction through community policing and the provision of low interest loans to existing businesses has the potential to increase business retention and show to outside investors that Lincoln Park is able to provide mutually beneficial services to the private sector and residents. Public-Private partnerships will be a fact of collaboration in Lincoln Park for years to come.

NON-HOMELESS SPECIAL NEEDS HOUSING

Non-homeless Special Needs (91.220 (c) and (e))

*Please also refer to the Non-homeless Special Needs Table in the Needs.xls workbook.

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.

The City intends to predominately focus on the special needs of the elderly and frail elderly within the community. Through the operation of the Home Rehabilitation Loan Program the City plans to extend the useful life of housing and to adapt it to the special needs of the elderly and frail elderly. Through the financial support of agencies such as the Senior Alliance, the Information Center and the Guidance

Center, the City intends to address the special supportive housing and social service needs of this subpopulation. Community Development Block Grant funds provide for staffing of the Lincoln Park Senior Center, which is the local point contact for information, transportation, health and recreation services.

The priority given to each category in general reflects the City's estimation of the urgency of the special needs and the likelihood of them being adequately addressed. Given their relative proportion of the population, the elderly and frail elderly were given a high priority in this category. Given their relatively small proportion of the reported population the mentally ill, developmentally disabled, the physically disabled and those with a drug and/or alcohol addiction were given a medium priority. Those reported to be suffering with AIDS/HIV are still a relatively small proportion of the Lincoln Park population and were therefore given a low priority.

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

The City expects to continue to receive CDBG funding through HUD, with these funds the City intends to support various service providers that serve low-mod income persons and those persons with special needs. The City is a member of the Wayne County HOME Consortia, which provides assistance to expand the long-term supply of decent, safe, sanitary and affordable housing throughout Wayne County. The HOME Program allows the City to support a First Time Home Buyer Program and a housing rehabilitation program that are made available to low and very-low-income households. The Lincoln Park Public Housing Authority plans to continue receiving funding from HUD for providing supportive and subsidized housing to specific subpopulations of the community. The City receives funding from SMART, the regional service provider to subsidize senior and handicap transportation needs. SMART also provides public bus transportation to the City.

Housing Opportunities for People with AIDS

*Please also refer to the HOPWA Table in the Needs.xls workbook.

1. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.
2. Report on the actions taken during the year that addressed the special needs of persons who are not homeless but require supportive housing, and assistance for persons who are homeless.
3. Evaluate the progress in meeting its specific objective of providing affordable housing, including a comparison of actual outputs and outcomes to proposed goals and progress made on the other planned actions indicated in the strategic and action plans. The evaluation can address any related program adjustments or future plans.
4. Report on annual HOPWA output goals for the number of households assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such

as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. Include any assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.

5. Report on the use of committed leveraging from other public and private resources that helped to address needs identified in the plan.
6. Provide an analysis of the extent to which HOPWA funds were distributed among different categories of housing needs consistent with the geographic distribution plans identified in its approved Consolidated Plan.
7. Describe any barriers (including non-regulatory) encountered, actions in response to barriers, and recommendations for program improvement.
8. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.
9. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

Not Applicable as the City does not participate in or receive any HOPWA funding.

Specific HOPWA Objectives

Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the Action Plan.

Not Applicable as the City does not participate in or receive any HOPWA funding.

Appendix

- **Certifications**
- **Project Descriptions**
- **Summaries of Specific Annual Objectives**
- **Annual Housing Completion Goals**
- **Community Development Needs Table**